appoint a committee consisting of two persons of intelligence and sound judgment, members of their own body or otherwise, who shall divide the county into suitable school districts, and define and describe the boundaries of each; provided, that no school district Ploviso. shall contain a greater area than four miles square. unless a part of it be located in a mountainous or unpopulated region; in the formation of the school districts, the committee shall take into consideration the most suitable site for the school house, the general features of the country, such as streams or other waters, mountains, roads, railroads, villages, towns, cities and especially the population, and shall make each school district of such size and form as will best accommodate the population within its bounds; the committee shall make a full and clear description of the boundaries of the school districts, accompanied by a plat, and shall report the same to the school commissioners, who shall thereupon give notice in all the newspapers of the county at what time they will meet to hear application for a change of boundaries, which application shall be made in writing, and within two months from the date of the first publication of such notice; when the applications shall have been made and considered, the board of school commissioners may then change the boundaries of the school districts, and revise the description, or they may, without application, make such change as may be deemed important, or they may ratify and confirm the report of the committee without alteration; the description of the boundaries of the school districts shall be recorded in the journal of the school commissioners, or in a book kept for that purpose in their office; in those counties where no newspaper is published, the notice of application for change of boundaries shall be published in the newspapers of the adjoining county; whenever it may be necessary, the board of school commissioners shall employ a surveyor to aid the committee in dividing the county; and they shall allow each member of the